

**BEFORE THE
PUBLIC SERVICE COMMISSION OF
SOUTH CAROLINA**

DOCKET NO. 2021-3-E

In the Matter of:)	
Annual Review of Base Rates)	DIRECT TESTIMONY OF
for Fuel Costs of)	KENNETH D. CHURCH FOR
Duke Energy Carolinas, LLC, Increasing)	DUKE ENERGY CAROLINAS, LLC
Residential and Non-Residential Rates)	

1 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2 A. My name is Kenneth D. Church, and my business address is 526 South Church Street,
3 Charlotte, North Carolina.

4 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

5 A. I am the General Manager of Nuclear Fuels Engineering for Duke Energy Carolinas, LLC
6 ("DEC" or the "Company") and Duke Energy Progress, LLC ("DEP").

7 **Q. WHAT ARE YOUR PRESENT RESPONSIBILITIES AT DEC?**

8 A. I am responsible for nuclear fuel procurement and spent fuel management, as well as the fuel
9 mechanical performance, reactor core design, probabilistic risk assessment, and safety
10 analysis for the six nuclear plants owned and operated by DEP and DEC.

11 **Q. PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND**
12 **PROFESSIONAL EXPERIENCE.**

13 A. I have over 30 years experience in the nuclear engineering sector. I earned a Bachelor of
14 Science degree in mechanical engineering from North Carolina State University. From 1989
15 to 1991, I worked in the fuel fabrication sector at B&W Fuel Company where I focused on
16 fuel rod mechanical licensing analysis, as well as fuel rod and fuel assembly mechanical
17 design. I began my career with DEC in 1991 as an engineer and worked in various roles,
18 including fuel assembly and control component design, fuel performance, fuel reload
19 engineering, fuel procurement, contract management, reload licensing analysis, fuel
20 regulatory interface, and on-site fuel inspection. I assumed the commercial responsibility for
21 purchasing uranium, conversion services, enrichment services, and fuel fabrication services
22 at DEC in 2001. Beginning in 2011, I incrementally assumed responsibility at DEC for spent
23 nuclear fuel management along with the nuclear fuel mechanical design and reload licensing

1 analysis functions. Subsequently, I assumed the same responsibilities for DEP following the
2 merger between Duke Energy Corporation and Progress Energy, Inc. before entering my
3 current position in January of 2019.

4 I have served as Chairman of the Nuclear Energy Institute's Utility Fuel Committee,
5 an association aimed at improving the economics and reliability of nuclear fuel supply and
6 use, and have also served as Chairman of the World Nuclear Fuel Market's Board of
7 Governors, an organization that promotes efficiencies in the nuclear fuel markets. I have
8 twice delivered testimony to the International Trade Commission on behalf of the Ad Hoc
9 Utilities Group (AHUG), an association that promotes free trade in nuclear fuel, in cases
10 involving the importation of low enriched uranium from France and Russia into the United
11 States. I am currently a registered professional engineer in the state of North Carolina.

12 **Q. HAVE YOU TESTIFIED OR SUBMITTED TESTIMONY BEFORE THIS**
13 **COMMISSION IN ANY PRIOR PROCEEDINGS?**

14 A. Yes. I testified before the Public Service Commission of South Carolina (the "Commission")
15 in DEC's 2017, 2018, 2019, and 2020 fuel costs proceedings in Docket No. 2017-3-E, Docket
16 No. 2018-3-E, Docket No. 2019-3-E, and Docket No. 2020-3-E.

17 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?**

18 A. The purpose of my testimony is to (1) provide information regarding DEC's nuclear fuel
19 purchasing practices, (2) provide costs for the June 1, 2020 through May 31, 2021 review
20 period ("review period"), and (3) describe changes forthcoming for the October 1, 2021
21 through September 30, 2022 billing period ("billing period").

1 **Q. YOUR TESTIMONY INCLUDES TWO EXHIBITS. WERE THESE EXHIBITS**
2 **PREPARED BY YOU OR AT YOUR DIRECTION AND UNDER YOUR**
3 **SUPERVISION?**

4 A. Yes. These exhibits were prepared at my direction and under my supervision, and consist of
5 Church Exhibit 1, which is a Graphical Representation of the Nuclear Fuel Cycle, and Church
6 Exhibit 2, which sets forth the Company's Nuclear Fuel Procurement Practices.

7 **Q. PLEASE DESCRIBE THE COMPONENTS THAT MAKE UP NUCLEAR FUEL.**

8 A. In order to prepare uranium for use in a nuclear reactor, it must be processed from an ore to a
9 ceramic fuel pellet. This process is commonly broken into four distinct industrial stages: 1)
10 mining and milling; 2) conversion; 3) enrichment; and 4) fabrication. This process is
11 illustrated graphically in Church Exhibit 1.

12 Uranium is often mined by either surface (i.e., open cut) or underground mining
13 techniques, depending on the depth of the ore deposit. The ore is then sent to a mill where it
14 is crushed and ground-up before the uranium is extracted by leaching, the process in which
15 either a strong acid or alkaline solution is used to dissolve the uranium. Once dried, the
16 uranium oxide ("U₃O₈") concentrate – often referred to as yellowcake – is packed in drums
17 for transport to a conversion facility. Alternatively, uranium may be mined by in situ leach
18 ("ISL") in which oxygenated groundwater is circulated through a very porous ore body to
19 dissolve the uranium and bring it to the surface. ISL may also use slightly acidic or alkaline
20 solutions to keep the uranium in solution. The uranium is then recovered from the solution in
21 a mill to produce U₃O₈.

1 After milling, the U_3O_8 must be chemically converted into uranium hexafluoride
2 (“ UF_6 ”). This intermediate stage is known as conversion and produces the feedstock required
3 in the isotopic separation process.

4 Naturally occurring uranium primarily consists of two isotopes, 0.7% Uranium-235
5 (“U-235”) and 99.3% Uranium-238. Most of this country’s nuclear reactors (including those
6 of the Company) require U-235 concentrations in the 3-5% range to operate a complete cycle
7 of 18 to 24 months between refueling outages. The process of increasing the concentration
8 of U-235 is known as enrichment. Gas centrifuge is the primary technology used by the
9 commercial enrichment suppliers. This process first applies heat to the UF_6 to create a gas,
10 then, using the mass differences between the uranium isotopes, the natural uranium is
11 separated into two gas streams, one being enriched to the desired level of U-235, known as
12 low enriched uranium, and the other being depleted in U-235, known as tails.

13 Once the UF_6 is enriched to the desired level, it is converted to uranium dioxide
14 powder and formed into pellets. This process and subsequent steps of inserting the fuel pellets
15 into fuel rods and bundling the rods into fuel assemblies for use in nuclear reactors is referred
16 to as fabrication.

17 **Q. PLEASE PROVIDE A SUMMARY OF DEC’S NUCLEAR FUEL PROCUREMENT**
18 **PRACTICES.**

19 A. As set forth in Church Exhibit 2, DEC’s nuclear fuel procurement practices involve
20 computing near and long-term consumption forecasts, establishing nuclear system inventory
21 levels, projecting required annual fuel purchases, requesting proposals from qualified
22 suppliers, negotiating a portfolio of long-term contracts from diverse sources of supply, and
23 monitoring deliveries against contract commitments.

1 For uranium concentrates, conversion, and enrichment services, long-term contracts
2 are used extensively in the industry to cover forward requirements and ensure security of
3 supply. Throughout the industry, the initial delivery under new long-term contracts
4 commonly occurs several years after contract execution. DEC relies extensively on long-
5 term contracts to cover the largest portion of its forward requirements. By staggering long-
6 term contracts over time for these components of the nuclear fuel cycle, DEC's purchases
7 within a given year consist of a blend of contract prices negotiated at many different periods
8 in the markets, which has the effect of smoothing out DEC's exposure to price volatility.
9 Diversifying fuel suppliers reduces DEC's exposure to possible disruptions from any single
10 source of supply. Due to the technical complexities of changing fabrication services suppliers,
11 DEC generally sources these services to a single domestic supplier on a plant-by-plant basis
12 using multi-year contracts.

13 **Q. PLEASE DESCRIBE DEC'S DELIVERED COST OF NUCLEAR FUEL DURING THE**
14 **REVIEW PERIOD.**

15 A. Staggering long-term contracts over time for each of the components of the nuclear fuel cycle
16 means DEC's purchases within a given year consist of a blend of contract prices negotiated
17 at many different periods in the markets. DEC mitigates the impact of market volatility on
18 the portfolio of supply contracts by using a mixture of pricing mechanisms. Consistent with
19 its portfolio approach to contracting, DEC entered into several long-term contracts during the
20 review period.

21 DEC's portfolio of diversified contract pricing yielded an average unit cost of \$43.63
22 per pound, on a delivery basis, for uranium concentrates during the review period,
23 representing an increase of 4% per pound from the prior review period.

24 A majority of DEC's enrichment purchases during the review period were delivered

1 under long-term contracts negotiated prior to the review period. The staggered portfolio
2 approach has the effect of smoothing out DEC's exposure to price volatility. The average unit
3 cost of DEC's purchases of enrichment services was \$101.60 per Separative Work Unit during
4 the review period, representing a 5% decrease from the prior review period.

5 Delivered costs for fabrication and conversion services have a limited impact on the
6 overall fuel expense rate given that the dollar amounts for these purchases represent a
7 substantially smaller percentage – 15% and 5%, respectively, for the fuel batches recently
8 loaded into DEC's reactors – of DEC's total direct fuel cost relative to uranium concentrates
9 or enrichment, which are 44% and 36%, respectively.

10 **Q. PLEASE DESCRIBE THE LATEST TRENDS IN NUCLEAR FUEL MARKET**
11 **CONDITIONS.**

12 A. Prices in the uranium concentrate markets have recently increased due to production cutbacks;
13 however, prices remain relatively low. Industry consultants believe that production cutbacks
14 have been warranted due to the previously existing oversupply conditions and that market
15 prices need to further increase in the longer term to provide the economic incentive for the
16 exploration, mine construction, and production necessary to support future industry uranium
17 requirements.

18 Market prices for conversion services have recently stabilized as Honeywell has
19 announced efforts to restart its idled facility in Illinois. Market prices for enrichment services
20 have increased as inventory supplies are projected to decrease into the future. Fabrication is
21 not a service for which prices are published; however, industry consultants expect fabrication
22 prices will continue to generally trend upward.

1 **Q. WHAT CHANGES DO YOU SEE IN DEC'S NUCLEAR FUEL COST IN THE**
2 **BILLING PERIOD?**

3 A. Because fuel is typically expensed over two to three operating cycles (roughly three to six
4 years), DEC's nuclear fuel expense in the upcoming billing period will be determined by the
5 cost of fuel assemblies loaded into the reactors during the review period, as well as prior
6 periods. The fuel residing in the reactors during the billing period will have been obtained
7 under historical contracts negotiated in various market conditions. Each of these contracts
8 contribute to a portion of the uranium, conversion, enrichment, and fabrication costs reflected
9 in the total fuel expense.

10 The average fuel expense is expected to increase from 0.572 cents per kilowatt hour
11 ("kWh") incurred in the review period, to approximately 0.606 cents per kWh in the billing
12 period.

13 **Q. WHAT STEPS IS DEC TAKING TO PROVIDE STABILITY IN ITS NUCLEAR**
14 **FUEL COSTS AND TO MITIGATE PRICE INCREASES IN THE VARIOUS**
15 **COMPONENTS OF NUCLEAR FUEL?**

16 A. As I discussed earlier and as described in Church Exhibit 2, for uranium concentrates,
17 conversion, and enrichment services, DEC relies extensively on staggered long-term contracts
18 to cover the largest portion of its forward requirements. By staggering long-term contracts
19 over time and incorporating a range of pricing mechanisms, DEC's purchases within a given
20 year consist of a blend of contract prices negotiated at many different periods in the markets,
21 which has the effect of smoothing out DEC's exposure to price volatility.

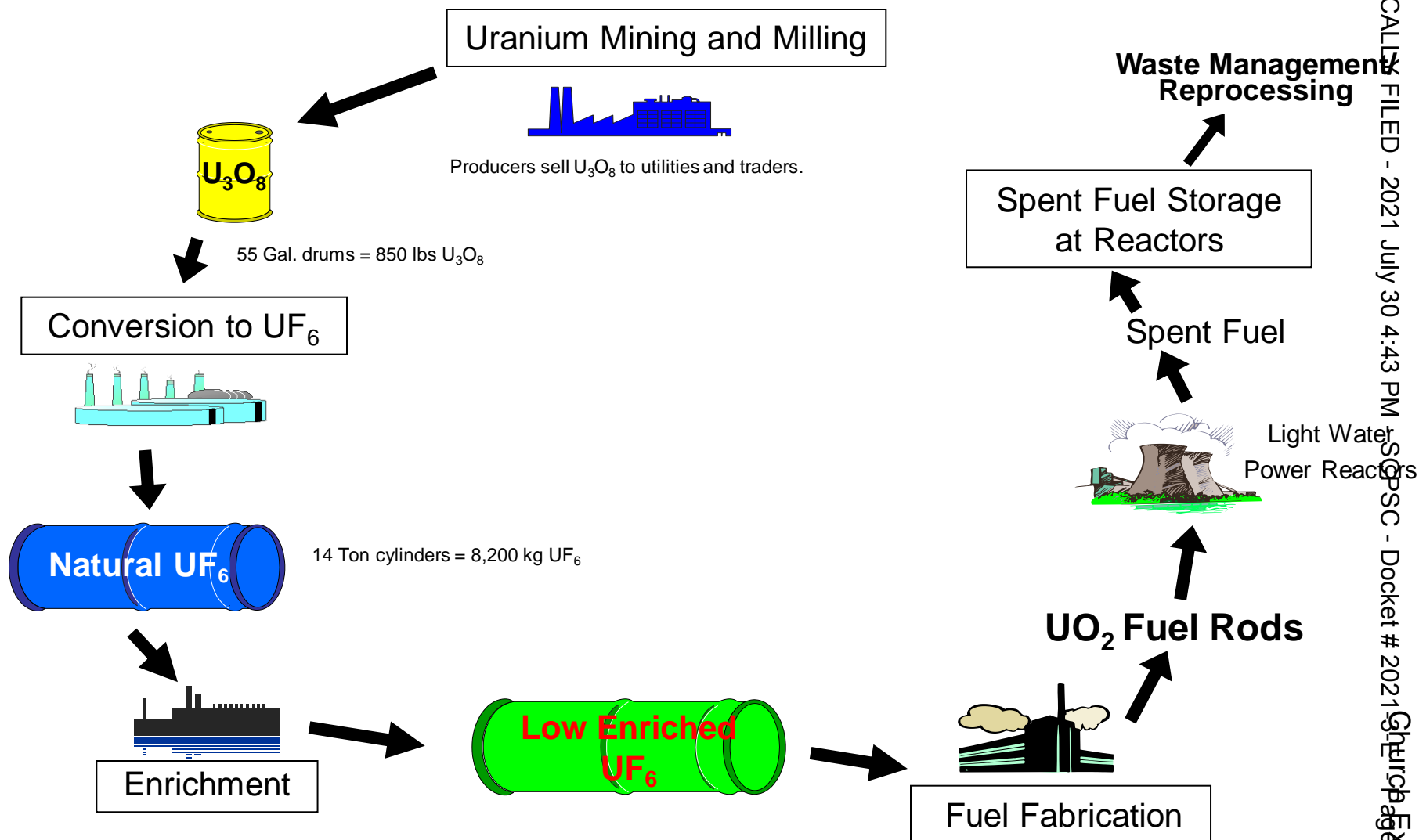
22 Although costs of certain components of nuclear fuel are expected to increase in future
23 years, nuclear fuel costs on a cents per kWh basis will likely continue to be a fraction of the

1 cents per kWh cost of fossil fuel. Therefore, customers will continue to benefit from DEC's
2 diverse generation mix and the strong performance of its nuclear fleet through lower fuel costs
3 than would otherwise result absent the significant contribution of nuclear generation to
4 meeting customers' demands.

5 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

6 **A. Yes, it does.**

The Nuclear Fuel Cycle



Church Exhibit 2**Duke Energy Carolinas, LLC Nuclear Fuel Procurement Practices**

The Company's nuclear fuel procurement practices are summarized below:

- Near and long-term consumption forecasts are computed based on factors such as: nuclear system operational projections given fleet outage/maintenance schedules, adequate fuel cycle design margins to key safety licensing limitations, and economic tradeoffs between required volumes of uranium and enrichment necessary to produce the required volume of enriched uranium.
- Nuclear system inventory targets are determined and designed to provide: reliability, insulation from market volatility, and sensitivity to evolving market conditions. Inventories are monitored on an ongoing basis.
- On an ongoing basis, existing purchase commitments are compared with consumption and inventory requirements to ascertain additional needs.
- Qualified suppliers are invited to make proposals to satisfy additional or future contract needs.
- Contracts are awarded based on the most attractive evaluated offer, considering factors such as price, reliability, flexibility and supply source diversification/portfolio security of supply.
- For uranium concentrates, conversion and enrichment services, long term supply contracts are relied upon to fulfill the largest portion of forward requirements. By staggering long-term contracts over time, the Company's purchases within a given year consist of a blend of contract prices negotiated at many different periods in the markets, which has the effect of smoothing out the Company's exposure to price volatility. Due to the technical complexities of changing suppliers, fabrication services are generally sourced to a single domestic supplier on a plant-by-plant basis using multi-year contracts.
- Spot market opportunities are evaluated from time to time to supplement long-term contract supplies as appropriate based on comparison to other supply options.
- Delivered volumes of nuclear fuel products and services are monitored against contract commitments. The quality and volume of deliveries are confirmed by the delivery facility to which the Company has instructed delivery. Payments for such delivered volumes are made after the Company's receipt of such delivery facility confirmations.